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DRAFT MODIFICATION REPORT MODIFICATION PROPOSAL P107—

Data Retention Requirements for Post-Final Trading Disputes

Prepared by the GSMG on behalf of the Balancing and Settlement Code Panel

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Each BSC Panel Member	Various
energywatch	energywatch
Core Industry Document Owners	Various

c Related Documents

Reference	Document
Reference 1	Assessment Report Modification P107– 'Data Retention Requirements for Post-
	Final Trading Disputes' (P107AR10)
Reference 2	Initial Written Assessment of Modification Proposal P107 'Initial Assessment Of Modification Proposal P107 – 'Data Retention Requirements for Post-Final Trading Disputes' (P107IR V1.0, 8 November 2002)
Reference 3	Modification Proposal P107 - 'Data Retention Requirements for Post-Final Trading Disputes' (30 October 2002)

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1 SUMMARY AND RECOMMENDATIONS

1.1 Recommendation

On the basis of the analysis, consultation and assessment undertaken in respect of this Modification Proposal during the Assessment Procedure, and the resultant findings of this report, the Balancing and Settlement Code Panel (the Panel) recommends that:

- Proposed Modification P107 should be made;
- The Implementation Date for Proposed Modification P107 should be 4 November 2003, should the Authority determination be received before 2 May 2003. Should an Authority determination be received after this date, but prior to 22 August 2003 then the Implementation Date should be 24 February 2004;
- If approved P107 should be implemented on a calendar day basis, such that Settlement Runs and Volume Allocation Runs carried on or after the Implementation Date, in respect of Settlement Days prior to that date, should be carried out taking account of P107.

1.2 Background

P107 seeks to refine the existing cut-off points defined within the Balancing and Settlement Code (the 'Code'), associated with raising and resolving a Trading Dispute post the Final Settlement Run. P107 also seeks to include within the Code appropriate data retention obligations on Parties, Party Agent and relevant BSC Agents. In addition P107 seeks to implement appropriate data transfer arrangements.

1.3 Rationale for Recommendations

The Panel supported the rationale for the recommendations made by the Governance Standing Modification Group (GSMG) with regards to Proposed Modification P107 (Section 5) and on the basis of this rationale, the Panel recommended that Proposed Modification P107 should be made.

The Panel were in agreement with the view of the GSMG that implementing P107 would introduce certainty into the Trading Disputes process and bring the Code closer to existing industry practice, thereby better facilitating achievement of Applicable BSC Objective (d):

(d) 'Promoting efficiency in the implementation and administration of the balancing and settlement arrangements'

Therefore the Panel unanimously agreed with the GSMG that P107 would better facilitate Applicable BSC Objective (d) and should be made.

2 INTRODUCTION

This Report has been prepared by ELEXON Ltd., on behalf of the Panel, in accordance with the terms of the Balancing and Settlement Code ('BSC'). The BSC is the legal document containing the rules of the balancing mechanism and imbalance settlement process and related governance provisions. ELEXON is the company that performs the role and functions of the BSCCo, as defined in the Code.

This Modification Report is addressed and furnished to the Gas and Electricity Markets Authority ('the Authority') and none of the facts, opinions or statements contained herein may be relied upon by any

other person. An electronic copy of this document can be found on the BSC website, at www.elexon.co.uk

3 HISTORY OF THE MODIFICATION

Modification Proposal P107 'Data Retention Requirements for Post-Final Trading Disputes', (Reference 1), was submitted on 30 October 2002 by SSE Energy Supply Limited, in accordance with Section F, 2.1.1 of the Code.

The Initial Written Assessment for P107 (Reference 2) was presented to the Panel on 14 November 2002 (Panel 52/017), where it was agreed that P107 be submitted to a 3-month Assessment Procedure. The Governance Standing Modification Group (GSMG) (supported by the Settlement Standing Modification Group, the Volume Allocation Standing Modification Group and the Trading Disputes Committee (TDC) has progressed P107 through the Assessment Procedure.

During the Assessment Procedure for P107, the GSMG met three times, to assess P107 against the assessment criteria identified, consider the consultation and impact assessment responses and to agree recommendations to the Panel in respect of P107.

To assist in the assessment of P107:

An assessment consultation on the GSMG initial requirements for P107 was issued on 13 December 2002, with responses received by 10 January 2003. In addition to the consultation request, Gemserv were requested to issue the consultation paperwork to MRA Contract Managers for consideration and comment in the same timescales. ELEXON also distributed the consultation paperwork to the Software Technical Advisory Group (STAG) and also the Supplier Agent Forum (SAF) for consideration and comment.

Following consideration of responses to the first assessment consultation the GSMG produced a refined set of requirements for P107. A second assessment consultation was issued to Parties on 28 January 2003 with responses received by 03 February 2003. ELEXON also distributed the second set of consultation paperwork to the STAG and also the SAF for consideration and comment. A DLIA request was issued to Parties, Party Agents and Supplier Meter Registration Service Agents (SMRAs) on 28 January 2003 via MC00037, with responses due on 3 February 2003. In addition Detailed Level Imapct Assessment (DLIA) requests were issued to a number of BSC Agents (SVAA, FAA, SAA, ECVAA, CRA, CDCA).

The GSMG met on 4 February 2003 to consider responses in respect of the second Assessment Consultation and impact assessments, finalise assessment of P107, and to agree the Assessment Report and the Group's recommendations in respect of P107.

The GSMG unanimously agreed that Proposed Modification P107 should be made.

The Panel considered the Assessment Report at its meeting of 13 February 2003, and agreed to provisionally endorse the recommendations of the GSMG, that the Proposed Modification should be made. Therefore, the Panel agreed to submit P107 to the Report Phase.

The Panel further agreed that, if the Authority determined that the Proposed Modification should be made, the Implementation Date should be 4 November 2003, should the Authority determination be received before 2 May 2003. Should an Authority determination be received after this date, but prior to 22 August 2003 then the Implementation Date should be 24 February 2004.

The Panel agreed that, if approved, P107 should be implemented on a calendar day basis, such that Settlement Runs and Volume Allocation Runs carried out after the Implementation Date, in respect of Settlement Days prior to that date, should be carried out taking account of P107.

The Panel noted the BSC Agent development and implementation costs associated with Proposed Modification P107 which comprise an estimated BSC Agent total estimated cost of £25,000 and 122 man-days of BSCCo effort.

4 DESCRIPTION OF THE MODIFICATION PROPOSAL

4.1.1 Proposed Modification

P107 seeks to refine the existing cut-off points defined within the Code, associated with raising and resolving a Trading Dispute post the Final Settlement Run. P107 also seeks to include within the Code appropriate data retention obligations on Parties, Party Agent and relevant BSC Agents. In addition P107 seeks to implement appropriate data transfer arrangements. To achieve this, the GSMG have agreed that:

- The cut-off point for raising a Trading Query should be 20 months after the Settlement Day.
- The cut-off point for a Post-Final Settlement Run should be 28 months after the Settlement Day.
- The existing ability of the Panel to authorise Settlement Runs beyond the normal cut-off (28 months under P107), as detailed in Section U2.2.4 of the Code, should be removed effective for all Settlement Runs carried out following implementation of P107 (i.e. a calendar day implementation).
- No cut-off point will be specified for undertaking an Extra-Settlement Determination. However under normal circumstances these will be undertaken by 40 months after the Settlement Day.
- Parties, Party Agents and the relevant BSC Agents will be required to retain a minimum of 40 months of Settlement data (with 28 months being retained in the live operational environment and the further 12 months being retained either in the live operational environment or using an appropriate archiving mechanism).
- Data transfer obligations within a number of Code Subsidiary Documents would be revised to ensure consistency with the Code following implementation of P107.
- The above requirements should not compromise the Past Notification Error (P6) or the large Annualised Advance (AA) / Estimate Annual Consumption (EAC) issue.

5 RATIONALE FOR THE PANEL RECOMMENDATIONS

The Panel supported the rationale for the recommendations made by the GSMG with regards to Proposed Modification P107 and on the basis of this rationale, the Panel recommended that Proposed Modification P107 should be made.

The GSMG identified a set of issues that were the key areas to be considered in the assessment of P107, and therefore to be considered when assessing whether P107 better facilitates achievement of the Applicable BSC Objectives. The discussions and considerations of the GSMG with respect to these issues are set out in the Assessment Report (Reference 1) and are summarised in this section.

5.1.1 Applicable BSC Objectives – Proposed Modification

The GSMG's rationale for recommending approval of P107 is that the current protracted nature of the process outlined in the Code for raising Post-Final Trading Queries / Trading Disputes implies onerous and expensive data retention requirements for Parties, Party Agents and BSC Agents and is inconsistent with industry working practices (both in terms of when Post-Final Trading Queries / Trading Disputes are raised and resolved and also in terms of how much data is retained by the industry).

It was the view of the GSMG that implementing P107 would introduce certainty into the Trading Disputes process and bring the Code closer to existing industry practice, thereby better facilitating achievement of the Applicable BSC Objective (d):

(d) 'Promoting efficiency in the implementation and administration of the balancing and settlement arrangements'

It was noted by the GSMG that a minority of consultation responses indicated that P107 could also better facilitate Applicable BSC Objective (c):

(c) 'Promoting effective competition in the generation and supply of electricity, and (so far as consistent therewith) promoting such competition in the sale and purchase of electricity'

on the basis that P107 will result in reduced data retention costs for BSC Agents, thus better facilitating the achievement of Applicable BSC Objective. However it was the view of the GSMG that P107 would not have an effect on Applicable BSC Objective (c).

In conclusion the GSMG agreed that, P107 would better facilitate the Applicable BSC Objective (d) and should be made.

It is intended that, if P107 be approved, Settlement Runs and Volume Allocation Runs carried out after the Implementation Date, in respect of Settlement Days prior to that date, should be carried out taking account of P107. Therefore the GMSG agreed that P107, if approved, should be implemented on a calendar day basis. The GSMG believed that this approach was necessary to address the defect identified by P107. The GSMG agreed that this rule change would not affect the behaviour of industry participants in a way that would distort the market in their favour, nor would it affect the expected material outcome of the rectification process.

6 LEGAL TEXT TO GIVE EFFECT TO THE PROPOSED MODIFICATION

In light of legal advice received following presentation of the P107 Assessment Report to the Panel on 13 February 2003 the legal text to give effect to Proposed Modification P107 has been revised.

P107 seeks to reduce the timelimit in which a Trading Query/ Trading Dispute can be raised from 36 to 20 months. The majority of Trading Disputes, raised near the 20 month cut-off, will be processed via a Post Final Settlement Run at or around 24 months after the relevant Settlement Day. Were P107 implemented using the legal text included in the Assessment Report, Parties would lose the opportunity to raise a Trading Query/ Trading Dispute on a Post Final Settlement Run or Extra Settlement Determination. Legal advice indicated it would be unreasonable to restrict the right of a Party to challenge an error in a Settlement Run or Extra Settlement Determination.

Changes to the legal text to give effect to P107 since the Assessment Report was issued can be summarised as follows:

• Paragraph U 2.6.1 amended such that a Party has the ability to dispute or challenge the data used in or the results of any Extra Settlement Determination.

- New Paragraph U 2.6.3 added in order to clarify that, it is possible to dispute or challenge
 an Extra Settlement Determination, but this dispute or challenge can not be based on the
 fact that the Extra Settlement Determination is an estimated or approximated process.
- Paragraph W 1.2.6 amended such that a Trading Query/ Trading Dispute can be raised up to 1 month after any Post Final Settlement Run or Extra-Settlement Determination, even if this is beyond 20 months after the relevant Settlement Day.

These changes to the legal text do not materially change the principles of the Proposed Modification and does not constitute an Alternative Modification.

The updated legal drafting to support Proposed Modification P107 can be found in an attached document and consultation views are sought on the revised legal text.

7 ASSESSMENT ISSUES FOR MODIFICATION PROPOSAL P107

The GSMG identified a set of issues considered to be key in the Assessment of P107. The discussions and views of the GSMG, with respect to these issues, are set out in full in the Assessment Report (Reference 1) and are summarised in this section.

7.1 Trading Dispute and data retention Time-scales

This section outlines the Trading Dispute and data retention time-scales under the current Code baseline and those proposed under P107, as well as the GSMG rationale for the proposed processes.

7.1.1 Current Disputes timetable and data retention requirements

Under the current baseline Trading Queries/ Trading Disputes are raised and processed in line with the following Code requirements:

- Trading Queries/ Trading Disputes can be raised up to 36 months after the Settlement Day to which they relate. (Paragraph W 1.2.5)
- Trading Disputes can be processed either via a Post Final Settlement Run or an Extra Settlement Determination. (Paragraph W 4.2.1)
- Settlement Runs or Volume Allocation Runs can be carried out up to 36 months after the Settlement Day to which such run relates. However the Panel has the power to authorise a Post Final Settlement Run or Volume Allocation Run beyond this 36 month cut-off, upon resolution of a Trading dispute raised not less than 36 months after the Settlement Day in question. (Paragraph W 2.2.4)
- Specific data retention obligations are not explicitly included within the Code (apart from for the BMRA, Paragraph V 2.2.4). However there is an implied requirement to retain data to support Post Final Settlement or Volume Allocation Runs for more than 36 months and potentially indefinitely (Paragraph W 1.6).

The Modification Proposal stated that this protracted timetable for raising and resolving Trading Disputes within the Code imposes very significant data retention costs on Parties, Party Agents and BSC Agents and that this brings little or no benefit in return. The Modification Proposal indicated that there is no reason why Parties should need to raise Trading Disputes more than six months after the Final Settlement Run, and there is no reason why the TDC should require more than eight months to resolve them.

The justification given for raising P107 is to bring the Code closer to existing industry practice by reflecting the low number of Trading Queries or Trading Disputes that are raised by Parties after the Final Settlement Run.

7.1.2 Proposed Disputes timetable and data retention requirements

The Modification Proposal suggested that:

- The cut-off point for raising a Trading Dispute should be [20] months after the Settlement Day.
- The cut-off point for a Post-Final Settlement Run should be [28] months after the Settlement Day.
- The cut-off point for an Extra-Settlement Determination should be [28] months after the Settlement Day.

The precise cut-off points were included within square brackets, in recognition of the fact that they were open to discussion and debate by the appointed Modification Group. The Modification Proposal stated that the cut-off points suggested "strike an appropriate balance between preserving the right of Parties to dispute errors in Settlement, and avoiding burdening the industry with wholly disproportionate data retention costs". In addition, the Modification Proposal noted that these cut-off points were consistent with a number of existing Code Subsidiary Documents.

The GSMG discussed at length the potential timescale that would apply for any Trading Query submitted close to the 20 month cut-off period and the timescales for progressing this through to resolution and subsequent appeal and arbitration. Annex 2 provides the timeline for progression of such a Trading Query / Trading Dispute. The key steps and associated estimated timescales are summarised below:

- Trading Query converted into a Trading Dispute at 20 months after the Settlement Day. There is a dependency on the Party for this activity;
- The TDC assesses and determines upon the Trading Dispute by 28 months after the Settlement Day;
- A Party who is dissatisfied with the TDC determination could appeal the TDC decision to the Panel around 29 months after the Settlement Day;
- The Panel would consider any appeal and notify the appellant of their decision by 32 months after the Settlement Day;
- The Party ,if dissatisfied with the Panel decision, could refer the Trading Dispute to arbitration by 33 months after the Settlement Day; and
- After 33 months and if the arbitration was upheld, the industry would need to be advised that
 the Extra-Settlement Determination route would be used to correct the Trading Dispute and the
 associated timescales by when this was likely to performed, which in normal circumstances
 would occur prior to 40 months after the Settlement Day. However should the Trading Dispute
 not be resolved by 40 months after the Settlement Day then the industry would be notified
 accordingly.

In view of the above timetable that could potentially arise, the GSMG concluded that retention of data for only 28 months after the Settlement Day would not be sufficient to support the complete Trading Disputes process. The GSMG also concluded that it was appropriate to set a data retention period cutoff at 40 months as this would address the majority of Trading Dispute resolutions.

The GSMG agreed that the first 28 months of data should be held in the live operational environment (such that Post Final Settlement Runs could be supported). Furthermore the GSMG agreed that the remaining 12 months could be maintained either in the live operational environment or alternatively in an archive form, provided Extra-Settlement Determinations could be supported. The GSMG concluded that it was a matter for the Parties and Party Agents to decide on the appropriate mechanism and that BSCCo would instigate appropriate data retention mechanisms with the relevant BSC Agents.

In conclusion the GSMG agreed that the proposed data retention requirements would support the processing of any foreseeable Trading Disputes.

7.1.3 Trading Disputes Committee review

The Panel considered the Assessment Report (Reference 1) at its meeting of 13 February 2003. It was noted that the data retention requirements proposed by P107 were more onerous than those outlined in the Modification Proposal. However it was recognised that the GSMG had considered this issue in full and that the data retention requirements specified under P107 represent the optimum arrangement at the present time. Therefore it was agreed that, should P107 be implemented, the TDC would review the process within 6 to 9 months of implementation of P107 and inform the Panel of the outcome.

7.2 Implementation

During the Assessment procedure the GSMG considered several issues relating to the implementation of P107 as detailed within this section.

7.2.1 Calendar Day/ Settlement Day

During the Assessment procedure the GSMG considered whether, if approved, P107 should be implemented on a calendar day or Settlement Day basis.

Under a Settlement Day implementation Settlement Runs and Volume Allocation Runs carried out on or after the Implementation Date, in respect of Settlement Days prior to that date, would not take account of P107.

Under a calendar day implementation Settlement Runs and Volume Allocation Runs carried out on or after the Implementation Date, in respect of Settlement Days prior to that date, would be carried out taking account of the rules introduced by P107.

As an example, should P107 be implemented on 04 November 2003¹, under a Settlement Day implementation P107 would have the following effect:

- For Settlement Days prior to the 04 November 2003 it would be possible to raise a Trading Dispute/Trading Query up to 36 months after the Settlement Day. For Settlement Days after the 04 November 2003 it would be possible to raise a Trading Dispute/Trading Query up to 20 months after the Settlement Day. Therefore the P107 changes relating to raising a Trading Dispute/Trading Query would not become fully effective until 4 November 2006 (36 months after implementation).
- For Settlement Days prior to 04 November 2003 it would be possible to perform a Settlement Run or Volume Allocation Run up to 36 months after the Settlement Day and, with Panel Approval, indefinitely. For Settlement Days after 04 November 2003 it would be

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¹ Two implementation dates have been recommended for P107 such that the Proposed Modification could potential be implemented either on 04 November 2003 or 24 February 2004.

possible to perform a Settlement Run or Volume Allocation Run up to 28 months after the Settlement Day. Therefore the P107 changes relating to performing a Settlement Run or Volume Allocation Run would not become effective until 4 November 2006 (36 months after implementation). Potentially a Post-Final Settlement Run or Volume Allocation Run relating to Settlement Days prior to the 4 November 2003 could be approved by the Panel indefinitely.

• For Settlement Days prior to 04 November 2003 data retention requirements would be undefined (apart from for the BMRA) and therefore it would be necessary to retain data indefinitely. For Settlement Days after the 04 November 2003 data retention requirements would be defined. Therefore the P107 changes relating to data retention would not become fully effective until 4 November 2006 (36 months after implementation).

Therefore, under a Settlement Day implementation, the protracted timetable for raising and resolving Trading Disputes within the Code and the uncertainty relating to data retention would continue for a period of at least 36 months beyond the implementation of P107 and potentially indefinitely.

As an example, should P107 be implemented on 04 November 2003¹, under a calendar day implementation P107 would have the following effect:

- For all Settlement Days it would be possible to raise a Trading Query /Trading Dispute up to 20 months after the Settlement Day to which such Trading Dispute relates.
- Excluding Settlement Days affected by P6 claims, it would not be possible to perform a
 Settlement Run or Volume Allocation Run beyond 28 months after the Settlement Day
 for any Settlement Day.
- Data retention requirements for all Settlement Days would be defined.

Therefore, under a calendar day implementation, the protracted timetable for raising and resolving Trading Query /Trading Dispute within the Code and the uncertainty relating to data retention would be addressed on the day of implementation.

It was recognised by the GSMG that shortening the cut-off for raising a Trading Query /Trading Dispute from 36 to 20 months under a calendar day implementation could lead to Parties losing the ability to raise disputes relating to Settlement Days between 20 and 36 months prior to implementation. Therefore the GSMG concluded that Parties should be given a 3-month period to raise any Trading Disputes relating to this time period.

It was concluded by the GMSG that, if approved, P107 should be implemented on a calendar day basis. The GSMG agreed that this rule change would not affect the behaviour of industry participants in a way that would distort the market in their favour, nor would it affect the expected material outcome of the rectification process.

7.2.2 NETA Go-Live

Current working practices, as outlined in a number of Code Subsidiary Documents, are such that Parties, Party Agents and BSC Agents may currently employ processes capable of retaining data for 28 months. NETA Go-Live was on the 27 March 2001, therefore around the 27 July 2003 data relating to NETA would start to be lost if Parties and Party Agents follow the Code Subsidiary Documents. To avoid loosing data relating to NETA Go-Live and to comply with the current Code baseline, new data retention processes would be required from 27 July 2003.

If approved, P107 will be implemented post 27 July 2003, therefore interim data retention processes would be required between the 27 July 2003 and the Implementation Date of P107 (4 November 2003 or 24 February 2004). It was noted there would be an associated cost should these interim data retention processes be required. However the GSMG believe that, should the Authority approve P107 sufficiently prior to the 27 July 2003, it should be possible for industry to put in place processes in order to be compliant with both the Code baseline at that time and the obligations post implementation of P107. Thereby the costs associated with interim data retention process could be avoided.

In conclusion the GSMG believe that the Authority should issue a determination on P107 as soon as possible, and sufficiently prior to the 27 July 2003, to avoid the requirement for industry to implement additional data retention processes, which could potentiality be superseded, should P107 be approved.

7.2.3 Lead time

It was noted by the GSMG that 3 of the 12 responses to the DLIA request (MC00037) indicated that a six-month lead-time would be required prior to implementation of P107. Although the GSMG noted these responses, the GSMG believed that it was not appropriate to delay the implementation of Proposed Modification P107 on the basis that the revised arrangements should be implemented at the earliest possible opportunity.

8 SUMMARY OF REPRESENTATIONS

To be added following industry consultation

ANNEX 1 – REPRESENTATIONS

To be added following industry consultation

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ANNEX 2 - POTENTIAL TRADING QUERY / TRADING DISPUTE TIMELINE

